



TO: Timothy J. Baroody, City Manager
 Chairman Rodriguez and Planning Commission Members
FROM: Erik F. Nelson, Transportation Administrator
DATE: May 27, 2020 (for the June 10, 2020 Joint Public Hearing)
RE: **Comprehensive Plan Amendment, Proposed**

Introduction

The City of Fredericksburg is developing four funding applications to be submitted under the Virginia Department of Transportation’s Smart Scale program. The review process will score submittals from around the Commonwealth and one basic criterion is that applications must reflect the locality’s Comprehensive Plan. This matter is time-sensitive in that these applications must be submitted by the end of July 2020.

At its meeting on May 26, the City Council initiated an amendment to Chapter 3 of the Comprehensive Plan, and referred it to the Planning Commission for public hearing and recommendation.

Recommendation

Receive feedback during the joint public hearing on June 10, 2020 and during the public comment period following the public hearing. On June 17, 2020, the Planning Commission is scheduled to make its recommendation to City Council. On June 23, 2020, the City Council is scheduled to take action on first and second read.

Funding Requests

The Commonwealth of Virginia provides significant transportation funding through the Virginia Department of Transportation’s Smart Scale program. By an August 1, 2020 deadline, City staff will submit applications to fund the following projects:

Project	Total Cost/ Requested Funds	Leveraged Funds
Gateway Boulevard, extended – VA Route 3 to Cowan Boulevard	\$49,469,371/ \$29,369,371	ROW donation valued at \$8.1 million; City funds \$12 million
U.S. Route 1 STARS – Route 3 off-ramp signals/Spotsylvania Avenue intersection improvements	\$8,373,474	None
U.S. Route 1 STARS – Augustine Avenue intersection improvements	\$1,710,339	None
Idlewild Boulevard to VCR Trail - 900 foot trail, 70 foot bridge, crosswalk at Kings Mill	\$1,904,311/ \$1,504,311	\$400,000 in Congestion Management/Air Quality (CMAQ) funds

Code of Virginia Section 15.2-2230 requires that a jurisdiction's Comprehensive Plan be reviewed every five years. While Fredericksburg's overall plan has been under review during the development of several Small Area Plans, the list of transportation projects needs to be amended to include a reference to the proposed trails project as well as to reflect better defined roadway projects.

In general, improved modelling capabilities has allowed planning to move beyond vehicle-to-pavement ratios that have too often been the basis of important transportation decisions. Those quantitative studies needed to always be evaluated through a qualitative analysis. Better computer models today more effectively integrate the quantitative/qualitative factors, to better identify needed improvements. The added benefit is that solutions can be found that are more affordable and therefore more financially sustainable. As a consequence, the transportation element of the City's Comp Plan can be made clearer.

Staff has combined Tables 3-2 and 3-3 in the existing Comp Plan, and developed a new Table 3-2. The revised table gets cleaned up through removal of completed projects and then ensures that the remaining planned projects are better defined. In addition, the previous use of two tables reflected the financially-constrained and unconstrained projects lists in the FAMPO long range plan. Such distinctions are not useful in a local Comp Plan and can be confusing. The new table also arranges planned projects by type – such as interstate, roadway, bridge, and bicycle-pedestrian.

Summary of changes:

Interstate – the new interchange project is consolidated from two entries to one; HOT lanes are removed as these are under construction; the northbound off-ramp at Route 3 is inserted to support the Gateway Blvd project; and the VCR Trail tunnel is added, as specified in the adopted Fredericksburg Pathways Plan (2018)

Roadways – Completed projects are deleted and planned projects are given more definition. No new projects.

Bridges – Completed projects are deleted and planned projects are given more definition. Two new bridges are added (from the adopted Fredericksburg Pathways Plan) to remove the at-grade crossings of the VCR Trail at the Blue and Gray Parkway and U.S. Route 1.

Bicycle-Pedestrian Facilities – A reference is added for the adopted Fredericksburg Pathways Plan (2018)

Only the new table is proposed as an amendment. No text will be changed.

Impacts to Capital Improvement Program

The projects being submitted to VDOT will bring in state and federal funds, if successful, to add to the City's CIP. One project, however, has a commitment of \$12 million in local funds.

Fredericksburg Comprehensive Plan (2015)
Amendments to Chapter 3 – Transportation

Interstate Highway Projects

Interstate Project	Location	Description	Comments
Interstate-95 interchange	Mile Post 131	Construct new interchange	Interchange Justification Report (IJR) required first step
Interstate-95 northbound off-ramp	State Route 3 interchange	Reconfigure and signalize off-ramps	Modifications to make Gateway Boulevard intersection functional
Interstate-95 bicycle-pedestrian crossing	VCR Trail	Tunnel through embankment	Coordinate with Spotsylvania County and Kingswood HOA

Roadway Projects

Street Name	Location	Description	Comments
Lafayette Boulevard	Charles Street and Kenmore Avenue	Two roundabouts, bus pull-off, and bicycle-pedestrian facilities	Included in VDOT's Six Year Improvement Program
Lafayette Boulevard	St. Paul Street to South City Limits	Reconfigure roadway, to include roundabouts, multi-use trail and sidewalks	Study in progress
Gateway Boulevard 1	Between State Route 3 and Cowan Boulevard	New 4-lane, divided roadway, with internal roundabouts, multi-use trail, and sidewalks	Route 3 intersection includes potential modifications to Mahone Drive & Ramseur Street
Gateway Boulevard 2	Between Cowan Boulevard and Fall Hill Avenue	New 4-lane, divided roadway, with multi-use trail and sidewalks	
William Street	From Interstate-95 to Dixon Street	Operational improvements	Included in VDOT's Six Year Improvement Program
U.S. 1 Bypass	Princess Anne Street and Hanson Avenue	Operational improvements	Included in VDOT's Six Year Improvement Program
U.S. 1 Bypass	Augustine Avenue	Operational improvements	

U.S. 1 Bypass	Route 3 off-ramp and Spotsylvania Avenue	Off ramp signals; intersection improvements	
Dixon Street (Route 2/17)	Dixon Park to Beulah-Salisbury Road	Widen to 4-lane, divided roadway, with multi-use trail and sidewalks	Similar Tidewater Trail improvements as road extends into Spotsylvania County
Lansdowne Road	Intersection at Dixon Street		Included in VDOT's Six Year Improvement Program
Lansdowne Road	From Tidewater Trail to West City Limits	Widen to 4-lane, divided roadway, with multi-use trail	Similar improvements as road extends into Spotsylvania County
Carl D. Silver Parkway	Celebrate Virginia, South	New 4-lane divided roadway	
Fall Hill Avenue/Cowan Boulevard Connector	Connecting road	To Be Determined	Road needed to retrofit a grid pattern over the existing network
Re-establish two-way traffic pattern	Fall Hill Avenue and Washington Avenue	Restripe existing streets	

Bridge Projects

Bridge Name	Location	Description	Comments
Falmouth Bridge	U.S. Route 1 Bypass, in both City and Stafford	Replace bridge	Includes bicycle-pedestrian route
Rappahannock Canal Bridge	U.S. Route 1 Bypass	Replace entire bridge	Includes bicycle-pedestrian connections
VCR Trail Bridge	Hazel Run	New bridge	Active Smart Scale project
VCR Trail Crossing 1	Blue & Gray Parkway	New bridge	Grade separation project
VCR Trail Crossing 2	U.S. Route 1 Bypass	New bridge	Grade separation project

Bicycle-Pedestrian Projects

Bicycle-pedestrian projects, as contained in the Fredericksburg Pathways Plan, adopted in July 2018, and in Small Area Plans, as they are formally adopted.



MOTION:

June __, 2020

SECOND:

Regular Meeting
draft Resolution No. 20-__

RE: **Amending the Comprehensive Plan to update Fredericksburg’s transportation projects identified in the FAMPO 2040 Constrained Long Range Plan and Projects Not Yet Included in the Long Range Plan.**

ACTION: **APPROVED; Ayes: 0; Nays: 0**

The purpose of this amendment is to amend the Comprehensive Plan to update Fredericksburg’s transportation projects identified in Tables 3-2 and 3-3, “FAMPO 2040 Constrained Long Range Plan,” and “Projects Not Yet Included in the Long Range Plan,” respectively. These tables are found in Chapter 3, “Transportation.”

The City Council and Planning Commission held a joint public hearing on these amendments on June 10, 2020. The Planning Commission recommended adoption of the amendments at its meeting on June __, 2020. City Council finds that these amendments will improve the public health, safety, convenience, and welfare of residents and plan for the future development of the City to the end that transportation systems be carefully planned.

Therefore, the City Council hereby resolves that Chapter 3 of the Comprehensive Plan is amended to adopt the tables titled, “Interstate Highway Projects,” “Roadway Projects,” “Bridge Projects,” and “Bicycle-Pedestrian Projects,” as submitted for approval.

Votes:

Ayes:

Nays:

Absent from Vote:

Absent from Meeting:

Clerk's Certificate

I, the undersigned, certify that I am Clerk of Council of the City of Fredericksburg, Virginia, and that the foregoing is a true copy of Resolution No. 20- duly adopted at a meeting of the City Council meeting held June, 2020 at which a quorum was present and voted.

Tonya B. Lacey, CMC
Clerk of Council



MOTION: KELLY
SECOND: WITHERS

May 26, 2020
Regular Meeting
Resolution No. 20-40

RE: Initiating an Amendment to the Comprehensive Plan to Update Fredericksburg’s Transportation Projects Identified in the FAMPO 2040 Constrained Long Range Plan and Projects Not Yet Included in the Long Range Plan

ACTION: APPROVED: Ayes: 6; Nays: 0

The purpose of this resolution is to initiate amendments to the Comprehensive Plan to update Fredericksburg’s transportation projects identified in Chapter 3, “Transportation.” The purpose of the proposed changes is to update Chapter 3 by removing completed projects and ensuring planned projects are better defined. The proposed changes also arrange planned transportation projects by type – such as interstate, roadway, bridge, and bicycle-pedestrian.

City Code §72-22.2 and Code of Virginia §15.2-2229 require amendments to a comprehensive plan to be recommended, approved, and adopted, respectively, as required by §15.2-2204. The governing body may prepare an amendment and refer it to the planning commission for public hearing within 60 days or such longer time frame as may be specified. In acting on any amendments to the plan, the governing body shall act within 90 days of the local planning commission’s recommending resolution. In this case, it is appropriate to provide 90 days for the planning commission’s public hearing and recommendation.

Therefore, the City Council hereby resolves to initiate amendments to the Comprehensive Plan to update Fredericksburg’s transportation projects identified in Chapter 3, “Transportation.” The amendments are referred to the Fredericksburg Planning Commission for public hearing and recommendation within 90 days.

Votes:
Ayes: Greenlaw, Withers, Duffy, Frye, Graham, Kelly
Nays: None
Absent from Vote: Devine
Absent from Meeting: Devine

Clerk’s Certificate

I, the undersigned, certify that I am Clerk of Council of the City of Fredericksburg, Virginia, and that the foregoing is a true copy of Resolution No. 20-40 duly adopted at a meeting of the City Council meeting held May 26, 2020 at which a quorum was present and voted.



Tonya B. Lacey, MMC
Clerk of Council